

STRATEGIC COMMUNITY PLAN 2019 - 2029

(REVIEWED 2021) SHIRE OF MINGENEW



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WHAT WE VALUE

Mingenew is forward thinking, is innovative and leads change for our community, people and industry.

We are passionate about our Shire, and strive to create opportunities for people to belong and share this special place.

We focus on building and strengthening our relationships with each other and our region as our connections enable us to build and care for our community.

We support each other to “have a go” and to use our initiative and drive to create new opportunities for our community and other people.

We welcome all people of all generations to Mingeneu and share our community so that people can belong and feel included and valued.

VISION

Mingenew is a safe, inclusive and connected community with a thriving local economy that provides opportunity for all to succeed.

OUR PURPOSE

We are leaders in delivering services and development opportunities. We balance financial sustainability and community aspirations in partnership with our local community, partners and investors.

We acknowledge the traditional custodians of the land, the Yamatji people.

We cherish first nation's people and respect their connection to their land, cultural heritage and belief systems.

We value these ancient systems and understand they are thriving, evolving and will empower and enhance all members of the community.

Message from Shire President and Councillors

The Strategic Community Plan (SCP) was developed after extensive community consultation and involvement and was adopted by the Mingenew Shire Council in 2019. This plan has been the basis by which the Council has operated since then and it is an important tool in developing our annual budgets.

This reviewed Plan provides no change to the community aspirations and strategies, as this will be reviewed in the next consultative review with the community in 2023 and any recent changes are more clearly highlighted in our Corporate Business Plan review. The SCP review does provide a snapshot of what has been achieved since its original development and how we are tracking in terms of performance indicators.

Many of the projects that have been instigated around town, including: the skate park and playground redevelopment, town residential land sale, transition to transfer station (from landfill), support for Astrotourism infrastructure at Yandanooka and many ongoing initiatives that support our diverse community, used this Strategic Community Plan as the catalyst.

As in the past, the future development of this Plan will be reliant on funding. To-date we have been fortunate in obtaining these funds through programmes such as, Roads to Recovery, Blackspot Funding, Building Better Regions Fund, Local Roads & Community Infrastructure, Drought Communities and others.

With any plan that Council has, it needs the community to engage in the process. I note that some of our main street businesses and sporting groups are struggling and I urge all residents that aren't supporting our town as much as they could to re-engage with Mingenew so that as a community we can achieve our goals and grow.



Gary Cosgrove

President

Message from Shire President and Councillors



Two years into our 2019-29 Strategic Community Plan, we are making tangible progress towards the decade of goals that were initially endorsed.

Perhaps more importantly, this document is one that Council regularly looks to and references in its decision-making process, and at the time of this minor review, only very minor tweaks are proposed. This means that our initial goal of creating a useful and living document which reflects the aspirations of our community – as opposed to simply going through a box-ticking exercise – has been broadly successful.

We have continued to engage strongly with our community groups, regional stakeholders, our partners in State and Federal Government to help to deliver our long-term goals, and this Plan has proven to be a key communication and engagement tool to achieve that.

It has assisted us to articulate more clearly what we do, and do not, want and provided us with a valuable document to strengthen funding applications and lobbying positions with both State and Federal Government.

Our rolling four-year Corporate Business Plan, which turns the strategic goals found in this Plan into actions has been an ambitious document. Whilst not every milestone or deadline has been hit, I remain very proud of the efforts of my team in delivering as much as we have over the past two years. Despite COVID-19, staff changes, and all manner of day-to-day challenges – including the recent cyclone, I still firmly believe that we are a local government which punches well above its weight in terms of the outcomes in this Plan that we deliver back to our community.

I did note when we developed this document that we can't do it all at once. The progress we are making is evident though, and we intend to continue to implement this Plan in a deliberate and sustainable way.

We look forward to continuing to work with the community, the public and private sectors, all levels of Government, and key Regional Organisations to deliver on the Mingenew community's aspirations for the future.

Nils Hay

Chief Executive Officer

Community and Economic Profiles

Location and early History

Mingenew is located 383 kilometres north of Perth in the Mid West of Western Australia.

Named after Mingene Spring, an Aboriginal word recorded by settlers in 1856. European settlement of the district occurred in the 1850's because it was ideal country for cattle. The Midland Railway opened in August 1891 and private land was subdivided, followed by gazettal of the township of Mingene in 1894.

Population

The Shire of Mingene had a population of 456 in 2016. Based upon current population trends this is predicted to be 408 by 2026. Figure 1 shows the trend in population decline. The majority of this decline is coming from the urban centre (town of Mingene). The district population (broader shire area) is static.

The community goal is to maintain population at the current level, at a minimum – with an aspiration to see it increase back to 500. To maintain at the same level will require active strategies to ensure the community continues to retain its population and attracts new residents. To achieve population growth (to return to 500 – “green line”) will require significant investment in growth strategies by the Shire and community working with regional partners.

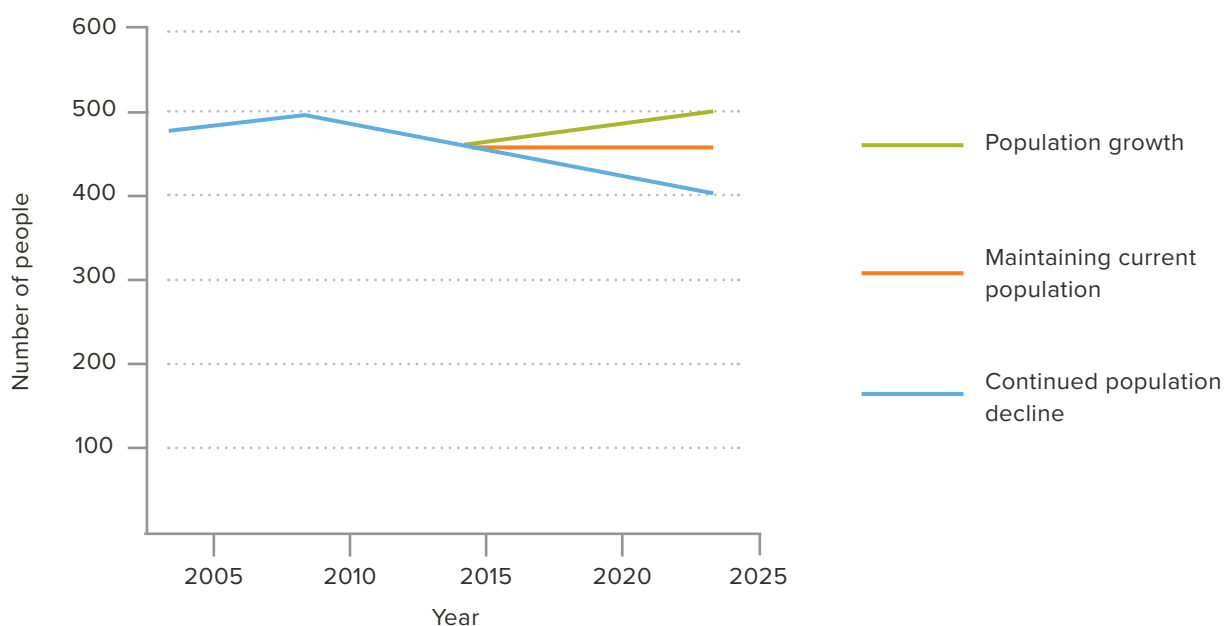
The other notable demographic is that the median age of the Mingene population is increasing, especially in the Mingene township. There is a declining proportion of 5 to 14-year-olds and the proportion of over 55 year-olds is increasing.



- Geraldton
- Mingene
- Perth

Economy

Mingenew has essentially three basic ingredients. Economically, we are an agricultural powerhouse and the southern hemisphere's largest grain facilitator. Aesthetically we are surrounded by breathtaking breakaway country, with fantastic flat-top ridges and, during WA's wildflower season, we are arguably its most sought-after destination. Finally, we are vibrant and happy! Below our rural and 'real country' persona, we enjoy a sporting and social calendar that is second to none. Many people who pass through for work or play end up staying and because we are a successful agricultural shire, there are many supporting industries, facilities and employment opportunities.



Key Drivers of Change for Mingenew

Challenges

Influence of globalisation and its impact particularly on agriculture and world markets – Mingenew is fully exposed to world trade markets and the livelihoods of its farming businesses which then in turn support the other small business community.

Metrocentricism, urban and coastal drift impact Mingenew and it is both blessed and cursed that it is in close proximity to Dongara and Geraldton as it does enable a drive-in/drive-out workforce and community.

Regional Education is challenging particularly in the senior school years which now start at year 7, and in early years through provision of long-day care childcare services.

The nature of work within the regions is also a challenge. Quality work for educated professional people (and in particular women) can be scarce and a high level of mobility is required for those that choose to overcome this challenge through micro business. Work in the key industry of agriculture can be highly seasonal and requires largely overseas labour.

Loss of population is a key trend that is exacerbated by slow withdrawal of government and private services (in particular health services).

Climate change has a large impact on business incomes creating more volatility in business conditions for small communities which can be difficult to manage.

Local markets, such as the housing market, are subject to bigger regional forces which can create a disincentive to invest in the community.

Communities and people within them are now hyperconnected through social media, but the need to connect people in face to face settings and in a manner that support positive interaction has never been more important.

Consultation would suggest that the community is fatigued from managing its many community organisations however, and this is reducing time spent on innovation.

Opportunities

People can create economic outcomes – no community has to be a victim of globalisation. Mingenew has strong social capital (social cohesion, trust and cooperative behaviours are critical). Encouraging this capital is vital however as the status quo is, in effect, going backwards.

Mingenew demonstrates it is highly adaptive and resilient. Mingenew responds to challenges with a can-do attitude. This is an asset.

Anecdotal evidence suggests young people are taking over family farms in the Shire and there is a general confidence about the key industry of Agriculture (which supports other businesses). There is a desire to do more with agriculture and capture more value locally.

Mingenew has a strong history of trailblazing and pioneering effort. It is innovative and leads e.g. MIG, Expo, Lupin flour. Focussing on a rural innovation hub and exploring solutions to global problems that can be solved in Mingenew is a good opportunity.

Tourism is a growth opportunity for Mingenew and there are other community assets that can be developed to deepen the tourism product, experience and lengthen stay of visitors. This includes existing wildflower tourism and the growth of astro and farm tourism.

Digital connectivity solutions are starting to emerge that will empower rural communities to level the digital playing field. This is a key opportunity for Mingenew.

Developing new models for Health and Education is important – maintaining the status quo will not meet present or future community needs.

Addressing shortages such as housing and developing innovative business models to attract investment. This will in turn attract tree changers and signal a positive future to locals who love living in Mingenew.

Consultation For Plan

What is it?

The Strategic Community Plan 2019 to 2029+ (SCP) is the overarching strategic document in Council's Integrated Planning and Reporting Framework.

It translates community aspirations for their future into goals, projects and programs for the Shire and community to jointly deliver on. It enables the Shire to plan, manage and deliver services that will enhance the community.

It is an informing strategy, which together with an Asset Management Plan, Long Term Financial Plan and Corporate Business Plan will provide integrated strategies on which to base future decision making.

Council has a key custodian role in developing the plan, but understands its achievement is only possible in partnership with community and regional, state and federal agencies.

Does it fit with other regional plans?

The SCP has been developed in consultation with key regional stakeholders such as the Mid West Development Commission, the Mid West Chamber of Commerce and Industry, Australia's Coral Coast and the North Midlands Project.

The SCP aligns with the Mid West Development Blueprint which is operationalised into an annual Business Plan for the Commission and region.

The SCP also aligns with the goals and intent of Australia's Coral Coast's tourism development process, and is aligned with the business development work that is undertaken by the RSM Business Local Development Manager which is then aligned with the Small Business Development Corporation.

Where does it fit?



Consultation For Plan *continued*

What Our Community Said

The community was engaged in the development of the SCP through a Community Workshop held on the 18th of October 2018 and a Community Plan Review Workshop on the 12th of March 2019. This was supplemented by in depth interviews with 8 members of the community. A detailed outline of the consultation process and outcomes are summarised in Attachment 1 to the SCP.

The Key priorities that emerged from the Community Workshop were:

- Attract and build industry
- Address housing needs
- Manage community facility needs
- Explore development of a centre of excellence for agriculture
- Grow employment
- Build tourism industry
- Long day childcare centre is critical to local families
- Ensure innovative and positive thinking
- Streamline volunteer efforts where possible

Voices from the community interviews



- | | |
|---|--|
| <ul style="list-style-type: none">• Making the town a great place, cohesive and connected for those that live here is vital• Access for young families to have a good life and pursue their careers is important• Make opportunities for the arts and culture• Too many associations• Need to work better with the region• Get the Railway Centre going• Get a better approach to events management• Build on more history and culture for tourism, build farm tourism, do more ag advocacy• Capture more value in agriculture• Do more with the crops we grow e.g. Lupin flour• Connectivity big barrier to basing business here and trying to bring your job with you | <ul style="list-style-type: none">• Need co-working space in town, somewhere with common user space• Growing other types of crops e.g. hemp• Developing irrigated projects - find competitive advantage in climate, transport, position in value chain e.g. fodder potential• Potential to develop micro brewery to value add grains• Lack housing• More communication forums with groups• Tourist and promotions need more space• Promote Top 5 things to do in Mingenew• Develop Ag Incubator• Develop one good outdoor space• Seek to gain more from partnership with CBH |
|---|--|

Consultation For Plan *continued*

What Our Regional Community Said

Key regional stakeholders were interviewed about opportunities and constraints for Mingenew. The more extended version is included in Attachment 1.

Mingenew has good natural and human assets for Tourism:

- The community could develop more formalised approach to tours using Geraldton and Dongara as the “local” market, and could do more structured ‘hinterland’ tourism. Link with other towns from Perth to Exmouth.
- Night time star experiences (Astro Tourism) are also a key opportunity for Mingenew, could tie space tourism into this.
- Build more depth into the Tourism product to extend the tourism visitation window and ensure the community has a product in dry years
- The community could tell more of its history and promote its identity more.
- Lack of accommodation outside of the Van Park, need 20 good standard rooms to be able to hold groups moving between Perth and Exmouth.
- Railway Station is believed to be a unique asset within region and could be developed as a studio, artist in residence space, project hub, and place making activity space.

Mingenew has comparative advantage in Agriculture, and is not necessarily utilising all its assets:

- Mingenew has the onshore largest grain receival facility in the southern hemisphere and hasn’t been able to leverage this asset (noting that CBH is critical to achieving this). Identify value adding opportunities for agriculture, particularly in relation to this asset.
- MIG is seen as progressive, a leader and is supporting the collaborative approach. How can this be leveraged for greater value for the community?
- Horticulture is a potential area of opportunity, and a Water for Food project assessment has been done on the water resource between Mingenew and Three Springs.
- Water supply opportunities – it was noted the Karara water pipeline travels through Mingenew and they are seeking additional water licence holdings and would need to gain the support of the neighbouring communities.

Mingenew has comparative advantage in Agriculture, and is not necessarily utilising all its assets:

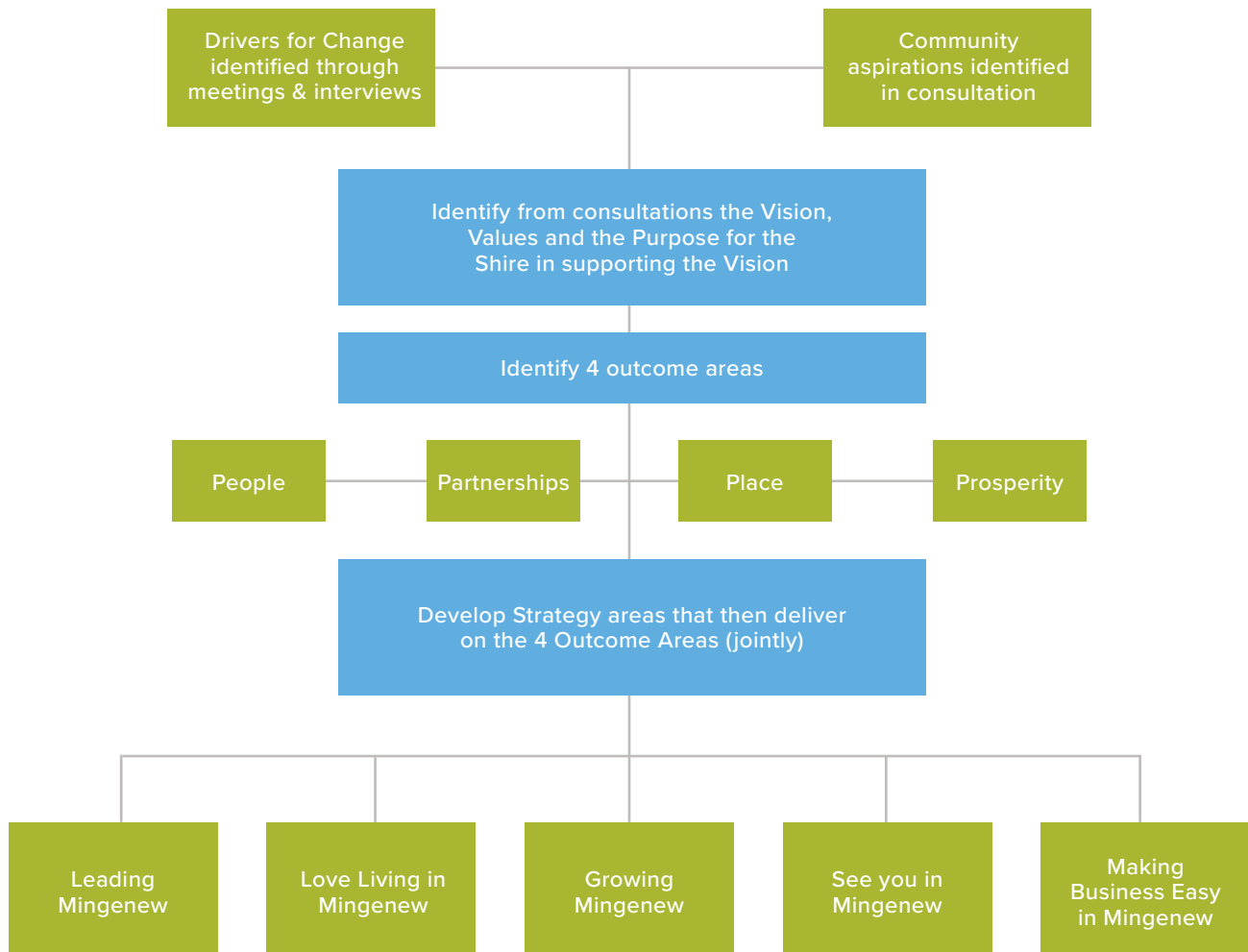
- Industry development could be more prospective through active approach to commercial/industrial land development opportunities.

New Economy opportunities need to be on the table:

- Digi farms project for North Midlands area
- Could develop a vision to become a renewable power town and to use solar power.
- Health and well-being area is a growing area and there could be jobs in this area for a community like Mingenew.

Development of Strategies

The diagram outlines how the drivers for change, and community aspirations are converted into the vision, values, purpose and outcome statements. This are then underpinned by 5 key Strategy areas.



OUR VISION

Mingenew Shire is a safe, inclusive and connected community with a thriving local economy that provides opportunity for all to succeed.

OUR PURPOSE

We are leaders in delivering services and development opportunities.
We balance financial sustainability and community aspirations in partnership with our local community, partners and investors.

OUR VALUES

Passionate

Have a Go

Sharing / belonging

Innovative

Connected

OUTCOMES

What are we trying to achieve?

People

Council will work with our community and region to shape opportunities for Mingenev to grow and prosper. Council will provide key services that retain and improve the quality of life in Mingenev. Together we will be a place where people are welcomed, can live a healthy life, and where people can reach their potential.

Place

Council will work to deliver infrastructure, facilities, and community services that assist the community to have a great life. Mingenev will be a positive place to live and will be cohesive and connected. It will engage and attract new people to come share our special place. A healthy natural resource base underpins the health of our community.

Partnership

The leadership, energy, capability and resources of the Mingenev community and region is a great asset, and we must leverage it wherever possible. Together we will plan and deliver projects and initiatives that deliver on growth goals.

Prosperity

Council will work with local businesses (town and rural) to create an enabling environment for businesses to thrive. In turn those businesses will generate employment, attract families to Mingenev and create enterprises in which people can reach their potential.

OUR PURPOSE

We are leaders in delivering services and development opportunities.
We balance financial sustainability and community aspirations in partnership with our local community, partners and investors.



Development of Strategies *continued*

Strategy 1: Leading Mingenew

Goal: Council will provide accountable and transparent leadership with the Community to deliver on the Strategic Community Plan.

	Strategies /Actions:	Councils Role	Partners
1.1 Infrastructure	1.1.1 Provide and support cost effective transport networks	Manage	Regional, State and Federal Stakeholders
	1.1.2 Provide buildings, facilities and services to meet community needs	Manage	Community
	1.1.3 Protect and promote the Shire's diverse culture and heritage	Manage	Community
1.2 Capability	1.2.1 Manage organisation in a financially sustainable manner	Manage	Community, regional and State Stakeholders
	1.2.2 Enhance open and trusting communication between Council and the community, and deliver high quality services in partnership with external stakeholders	Manage	
	1.2.3 Provide sound corporate governance of Shire and create an attractive work environment	Manage	
	1.2.4 Seek innovative ways to improve organisational efficiency and effectiveness	Manage	
1.3 Compliance	1.3.1 Provide a high level of compliance with external regulation, in a resource-efficient manner	Manage	
	1.3.2 Provide services and processes to enhance public safety	Manage	Community, regional and State Stakeholders
1.4 Resource Management	1.4.1 Manage and protect water resources and infrastructure	Manage	Regional and State Stakeholders
	1.4.2 Manage and reduce waste	Manage	Community, Regional and State Stakeholders
	1.4.3 Adapt to and mitigate climate change drivers	Manage	Community, Regional, State, Federal and Global Stakeholders

KPI's / Targets	Comment / Due Date
Community satisfaction with Council communication > 90% approval	Measure in survey, biennially
Downward trending staff turnover rate to <10% by 2023	Every year
Financial ratios within recommended industry guidelines	Every year
Unqualified audit results	Every year

Development of Strategies *continued*

Strategy 2: Love Living in Mingenew

Goal: Develop health care and recreation services for all the community to ensure the well-being and health of all age groups within the community.

	Strategies /Actions:	Councils Role	Partners
2.1 Health	2.1.1 Develop healthcare services improve to enable aging in place for the community	Support	Regional Health and Aged Care providers
	2.1.2 Develop healthcare and recreation services for all the community to ensure the well-being and health of all age groups within the community	Support	Community, Regional Health and social enterprises
2.2 Education	2.2.1 Develop childcare service to full time full day care model	Support	Childcare Committee
	2.2.2 Support planning for access to quality education services, including transport planning	Facilitate	Dept of Transport, Community
2.3 Culture & Heritage	2.3.1 Develop arts spaces and programs to enliven community spaces and deepen experiences of visitors and community	Investigate and support	Community Groups, Regional Social Enterprises
	2.3.2 Capture more value from tourism – build local experiences and products, tourism infrastructure and connections, build new day trip and tour markets	Develop	Australia's Coral Coast, Golden Outback, MWDC, MWCCI, Wildflower Country
	2.3.3 Enhance our natural and built environment and promote and protect the history and heritage within Mingenew	Support and manage	Community Groups
2.4 Sense of Community	2.4.1 Support community volunteers to maximise impact of their contributions	Facilitate	Community Groups
	2.4.2 Continue programs to improve the look and feel of the community public spaces, places and services to support an active and inclusive lifestyle	Manage	Council Works Department, Tourism and Promotions Committee

KPI's / Targets	Comment / Due Date
Full day 5 day a week childcare service operating by 2023	December 2023
Active and well used public open spaces developed and maintained	Ongoing; measure in survey
Financial ratios within recommended industry guidelines	Ongoing; managed through DAIP
Unqualified audit results	December 2021

Development of Strategies *continued*

Strategy 3: Growing Mingenew

Goal: Develop key enabling and underpinning investments to grow the community to a population of 500 by 2029.

	Strategies /Actions:	Council's Role	Partners
3.1 Housing	3.1.1 Ensure pipeline of land available for development	Manage	Landcorp
	3.1.2 Develop local housing market (support new business model)	Investigate and support	Dept Housing, Local entrepreneurs
3.2 Development	3.2.1 Central business/community hub development	Develop	Community Groups Social Enterprises
	3.2.2 Light Industrial development (incubator) and land development and actively attract light industrial businesses	Develop	Landcorp, MWDC
	3.2.3 Build capacity for global impact agricultural research and development program supported by training & education model	Support	MIG, GGA, CSIRO Social enterprises
	3.2.4 Value capture/creation for agriculture (build on assets + capabilities)	Investigate and support	Local entrepreneurs
	3.2.5 Investigate opportunities for renewable energy generation	Investigate and support	MWDC, Energy Suppliers
	3.2.6 Develop space industry opportunities	Investigate and support	Space industry operators, DPIRD, JTSI

KPI's / Targets	Comment / Due Date
4 x new businesses attracted to set up in Mingenew	1 in 20/21, 1 in 21/22, 2 in 22/23 – The Hinterland Collective and Wildside Coffee have been established since 2019
20 x Houses built (different configurations)	5 in the life of this plan – the Shire has sold 8 vacant lots with provision for residential building to occur within 2 years.
1 x Community Hub developed or redeveloped	By December 2022 – Railway Station renovations scheduled for 2021 to create a space for a community hub.
3 x Value adding Agricultural businesses established from Mingenew	1 each in 20/21, 21/22, 22/23

Development of Strategies *continued*

Strategy 4: See You in Mingenew

Goal: Attract visitors to Mingenew by making it a highly desirable and dynamic place to visit and live resulting in an increase in population

	Strategies /Actions:	Council's Role	Partners
4.1 Diversity of Accommodation	4.1.1 Development of existing and future diverse accommodation options for business travellers and tourism	Facilitate	Local Entrepreneurs and businesses
4.2 Events	4.2.1 Facilitate the sustainability and growth of existing community and regional events, and encourage new ones to develop	Support	Community Groups Local and regional event organisers
4.3 Tourism Assets	4.3.1 Continue and deepen Tourism promotion and development and “see you in Mingenew” campaign	Manage	Tourism and Promotions Committee
	4.3.2 Support development of Tourism infrastructure to support deepening of local product	Investigate and support	Local community groups
	4.3.3 Capture more value from tourism – build local experiences and products, including astrotourism, farm tourism and food tourism	Support	Local businesses Local entrepreneurs Tourism and promotions Committee

KPI's / Targets	Comment / Due Date
Increase in level of activity for visitors to Mingenew, extend their stays and increase out of season tourism	Commence measurement in 19/20
1 x Railway precinct development and exchange, hub, arts space development	December 2022 – Railway Station tender currently open
20 new residents move to Mingenew by 2023	June 2023 – Census data to be reviewed in 21/22
Increase visitation and overnight stays by 2021	By June 2021

Development of Strategies *continued*

Strategy 5: Making Business Easy in Mingenew

Goal: Ensure Mingenew is supporting local businesses to grow and maintain employment within the community.

	Strategies /Actions:	Council's Role	Partners
5.1 Digital capacity	5.1.1 Support Digital infrastructure development and capacity in town	Investigate and support	DPRID, Telecommunications providers, MWDC, Supernet
	5.1.1 Support digital infrastructure and capacity on farms and rural areas	Investigate and support	DPIRD, Supernet
5.2 Economic Development	5.2.1 Support sustainable local banking model to develop	Facilitate	Banking and Finance organisations
	5.2.2 Enable small business support services to assist local businesses to grow	Support	Small business support providers
	5.2.3 Ensure pipeline of light industrial land available for development	Manage	Landcorp

KPI's / Targets	Comment / Due Date
Enterprise grade internet services delivered to shire and farms by 2022	December 2022; reliant upon Digital Farms Project
Community continues to have access to banking facilities and services	Ongoing
Local businesses sustain current employment numbers in short term, grow by 15% in medium term	Ongoing; 5% growth by end of this Plan – review Census data in 2021/22

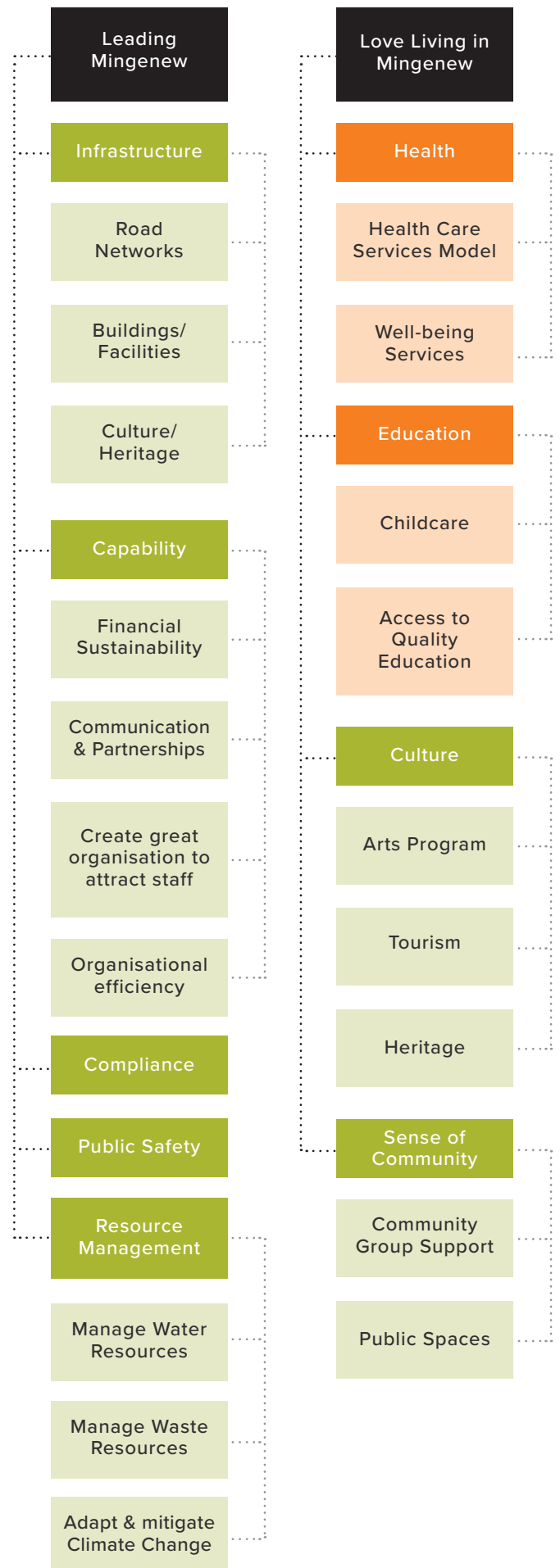


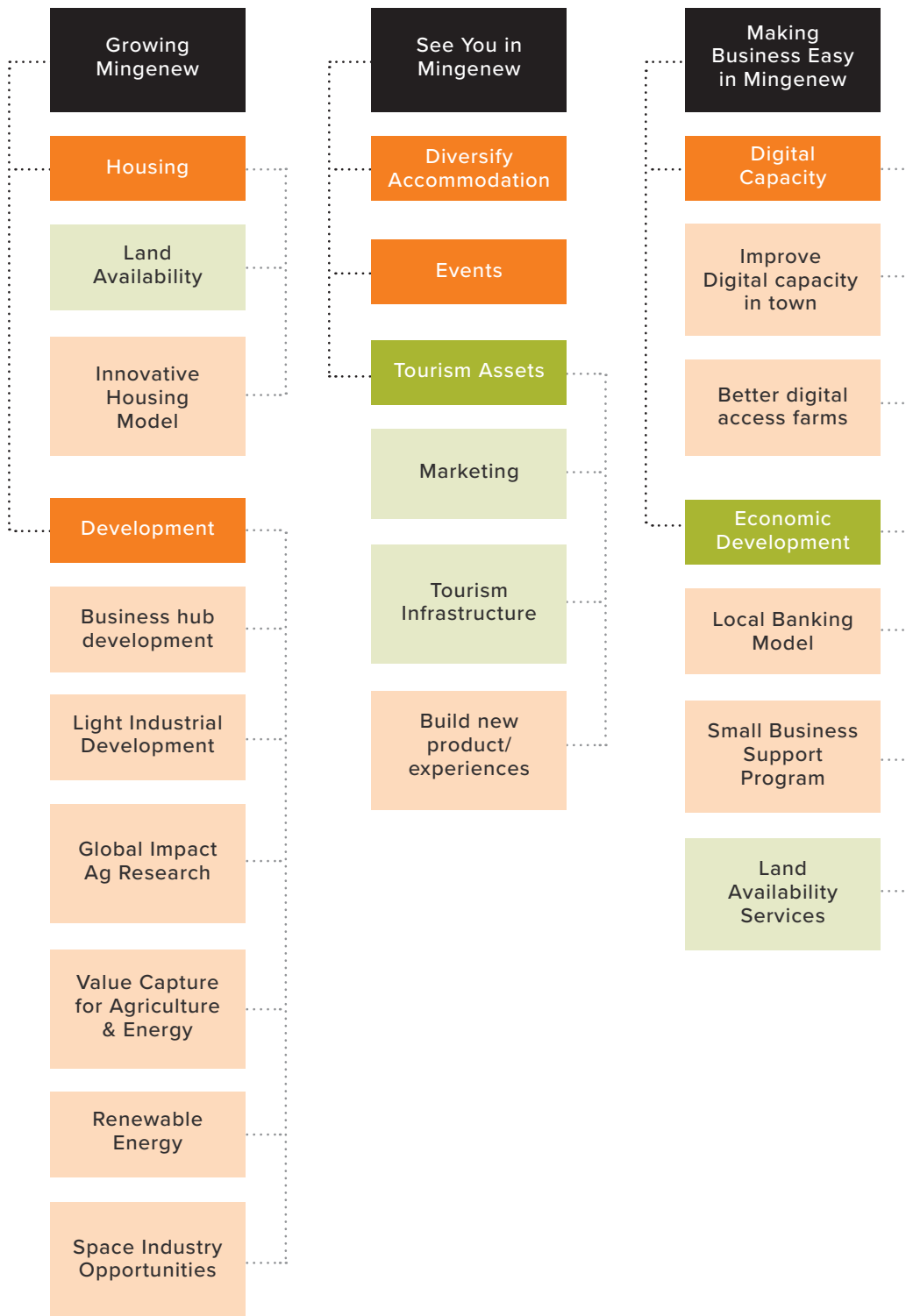


Strategy Framework

Strategy Framework – Community Strategic Plan – Shire of Mingenew

This framework outlines the key strategic areas and actions to be implemented over the 10 year timeframe of the Strategy. The different types of actions have been colour coded to represent whether the action is a core activity of the Shire (Green) or whether it is a New or Growth Activity (Orange) that the Shire would either do in partnership with key stakeholders/ investors or would enable other parties to achieve.





Financial Profile

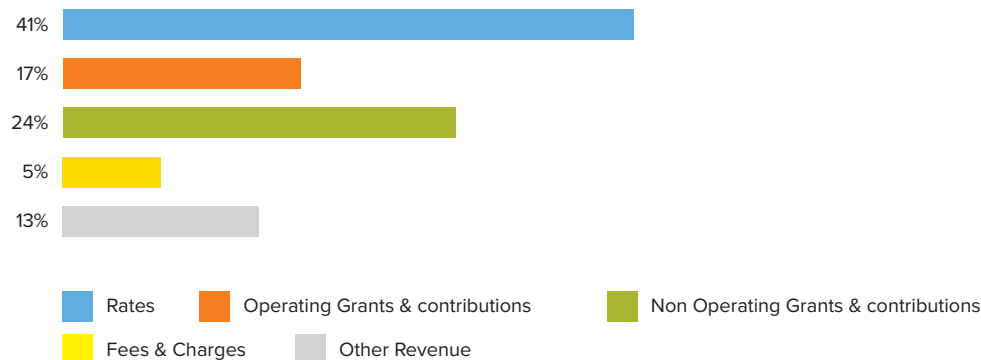
The Shire of Mingenew has developed a long-term financial plan which highlights the financial drivers for the Shire. It is important to understand this background to understand the constraints to achieve the Strategic Vision for the community.

This plan shows the financial resources of the Council are limited and financial decisions need to be made annually when the budget is set. The Shire should, and does, seek external funding to leverage its own resources where possible.

This does not preclude the Shire making longer term investments towards Strategic Projects the Shire and community wish to be undertaken. This could be undertaken by making strategic reserve commitments annually or undertaking a program of debt based upon need.

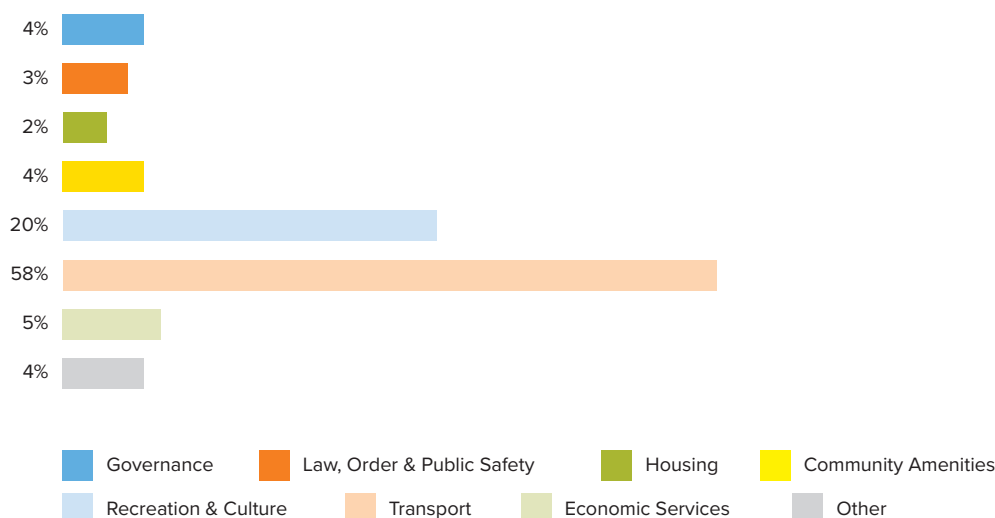
Debt may form a component of the Councils capital structure and utilised to enable key projects to be delivered over the next 10 years. The least preferred option is to raise rates.

Revenue



The revenue generated by the Shire is spent providing infrastructure and services for the community. The Shire provides many services including maintaining and improving roads, parks and gardens, leisure services and other community projects. A significant amount of the Shire's resources (78%) are spent on maintaining road infrastructure and the provision of recreation services.

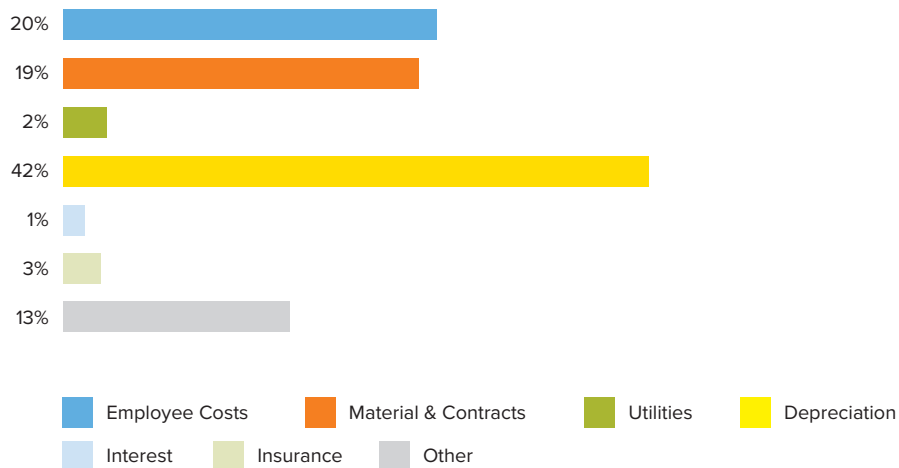
Expenditure by Program



Financial Profile *continued*

When comparing the breakdown of these costs by nature and type, a significant 42% of all operating expenditure is attributed to depreciation charges. Depreciation is a non cash item and is attributed to the Shire having in excess of \$48m worth of assets, of which 72% is attributed to the Shire's road network and other related infrastructure whilst a further 24% is attributed to Property, Plant & Equipment. Other significant expenditure includes Employee Costs (20%), Materials & Contracts (19%) and Other Expenditure (13%). As with Revenue the majority of these Other Expenditure costs are attributed to police licensing costs.

Expenditure by Nature & Type



Acknowledgements

The Shire of Mingenew would like to thank the following for being a part of our Strategic Planning Process:

- The Mid West Development Commission
- The Mid West Chamber of Commerce and Industry
- Regional Development Australia, Midwest and Gascoyne
- The North Midlands Project
- RSM Business Local Geraldton; and
- Our passionate and engaged community, who provided constructive submissions and invaluable input throughout our consultative process. The quality of your contributions is testament to your desire to see our community thrive.